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8 UNITED STATES DISTRICT COURT
9 DISTRICT OF NEVADA

10 BRENDA F. STINNETT-GRAY,

11 Plaintiff,

12 vs.

13 NANCY A. BERRYHILL,
14 Acting Commissioner of Social Security,

15 Defendant.

Case No. 2:17-cv-02123-APG-NJK

ORDER

16 Plaintiff has requested authority pursuant to 28 U.S.C. § 1915 to proceed *in forma pauperis* (Docket
17 No. 4), and submitted a Complaint (Docket No. 1-1), and a supplemental exhibit to her complaint (Docket
18 No. 5).

19 **I. Application to Proceed *In Forma Pauperis***

20 Plaintiff has submitted the affidavit required by § 1915(a) showing an inability to prepay fees and
21 costs or give security for them. Docket No. 4. Accordingly, the request to proceed *in forma pauperis* will
22 be granted pursuant to § 1915(a). The Court will now review Plaintiff's Complaint.

23 **II. Screening the Complaint**

24 Proceeding *in forma pauperis* is a privilege, not a right. *E.g., Williams v. Field*, 394 F.2d 329, 332
25 (9th Cir. 1968). When a party seeks permission to pursue a civil case *in forma papueris*, courts will screen
26 the complaint pursuant to federal statute. *See* 28 U.S.C. § 1915(e). In particular, the governing statute
27 provides that courts shall dismiss a case at any time if it determines that, *inter alia*, it is frivolous or
28 malicious, or fails to state a claim on which relief may be granted. *See id.* A central function of this

1 screening process is to “discourage the filing of, and waste of judicial and private resources upon, baseless
2 lawsuits that paying litigants generally do not initiate because of the cost of bringing suit.” *Neitzke v.*
3 *Williams*, 490 U.S. 319, 327 (1989).

4 In civil cases in which the plaintiff seeks to proceed *in forma pauperis*, courts require that the
5 plaintiff comply with the robust authority that complaints must provide sufficient notice of the basis of the
6 claims presented and state a claim for relief. *See, e.g., Watison v. Carter*, 668 F.3d 1108, 1112 (9th Cir.
7 2012). Complaints are subject to the pleading standards set out in Rule 8. *Swierkiewicz v. Sorema N.A.*,
8 534 U.S. 506, 512 (2002). Although Rule 8 does not require detailed factual allegations, the complaint
9 must set forth the grounds of the plaintiff’s entitlement to relief and may not rest on “labels and
10 conclusions” or a “formulaic recitation of the elements of a cause of action.” *Ashcroft v. Iqbal*, 556 U.S.
11 662, 678 (2009). Courts must accept as true all well-pled factual allegations contained in the complaint,
12 but the same requirement does not apply to legal conclusions. *Id.* at 679. Mere recitals of the elements of
13 a cause of action, supported only by conclusory allegations, do not suffice. *Id.* at 678. Moreover, where
14 the claims in the complaint have not crossed the line from conceivable to plausible, the complaint should
15 be dismissed. *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 570 (2007). When a court dismisses a
16 complaint under § 1915(e), the plaintiff should be given leave to amend the complaint with directions as
17 to curing its deficiencies, unless it is clear from the face of the complaint that the deficiencies could not be
18 cured by amendment. *See Cato v. United States*, 70 F.3d 1103, 1106 (9th Cir. 1995). In cases such as this,
19 in which the plaintiff is proceeding *pro se*, the Court liberally construes her pleadings. *Hebbe v. Pliler*, 627
20 F.3d 338, 342 & n.7 (9th Cir. 2010).

21 A complaint in a social security appeal is not exempt from the Section 1915(e) screening of *in forma*
22 *pauperis* cases generally. *Hoagland v. Astrue*, 2012 WL 2521753, *1 (E.D. Cal. June 28, 2012) (screening
23 is required “even if the plaintiff pursues an appeal of right, such as an appeal of the Commissioner’s denial
24 of social security disability benefits”); *see also Lopez v. Smith*, 203 F.3d 1122, 1129 (9th Cir. 2000) (*en*
25 *banc*) (“section 1915(e) applies to all *in forma pauperis* complaints”). Moreover, although a complaint in
26 a social security appeal may differ in some ways from other civil cases, it is also “not exempt from the
27 general rules of civil pleading.” *Hoagland*, 2012 WL 2521753, at *2. With respect to social security
28 appeals specifically, the undersigned and several other judges in this District have outlined some of the

1 basic requirements for complaints to satisfy the Court’s screening. First, the plaintiff must establish that
2 he has exhausted his administrative remedies pursuant to 42 U.S.C. § 405(g), and that the civil action was
3 commenced within sixty days after notice of a final decision. Second, the complaint must indicate the
4 judicial district in which the plaintiff resides. Third, the complaint must state the nature of the plaintiff’s
5 disability and when the plaintiff claims she became disabled. Fourth, the complaint must contain a plain,
6 short, and concise statement identifying the nature of the plaintiff’s disagreement with the determination
7 made by the Social Security Administration and show that the plaintiff is entitled to relief. *See, e.g., Graves*
8 *v. Colvin*, 2015 WL 357121, *2 (D. Nev. Jan. 26, 2015) (collecting cases).

9 It is the fourth element above on which social security plaintiffs most often stumble. “Every
10 plaintiff appealing an adverse decision of the Commissioner believes that the Commissioner was wrong.”
11 *Hoagland*, 2012 WL 2521753, at *3. A complaint merely stating that the Commissioner’s decision was
12 wrong is plainly insufficient to satisfy a plaintiff’s pleading requirement. *See, e.g., Cribbet v. Comm’r of*
13 *Social Security*, 2012 WL 5308044, *3 (E.D. Cal. Oct. 29, 2012) (citing *Brown v. Astrue*, 2011 WL
14 3664429, *2 (D.N.H. Aug. 19, 2011)). “Similarly, a social security complaint that merely parrots the
15 standards used in reversing or remanding a case is not sufficient to withstand a screening pursuant to
16 Section 1915(e).” *Graves*, 2015 WL 357121, at *2 (citing *Ashcroft*, 556 U.S. at 678). Instead, “[a]
17 complaint appealing the Commissioner’s denial of disability benefits must set forth a brief statement of
18 facts setting forth the reasons *why* the Commissioner’s decision was wrong.” *Hoagland*, 2012 WL
19 2521753, at *2 (collecting cases) (emphasis added); *see also Graves*, 2015 WL 357121, at *3 (finding
20 complaint failed to state a claim when it alleged only that “the Commissioner’s decision to deny [the
21 plaintiff] benefits was wrong without any indication as to why it was wrong other than a recitation of the
22 general standards that govern this Court’s review of that decision”); *Harris v. Colvin*, 2014 WL 1095941,
23 *4 (C.D. Cal. Mar. 17, 2014) (finding complaint failed to state a claim when it did not “specify . . . the
24 respects in which [the plaintiff] contends that the ALJ’s findings are not supported by substantial evidence
25 and/or that the proper legal standards were not applied”); *Gutierrez v. Astrue*, 2011 WL 1087261, *2 (E.D.
26 Cal. Mar. 23, 2011) (finding complaint failed to comply with Rule 8’s notice requirements when it stated
27 only that benefits were denied, but had not “provided any substantive reasons” for appealing that decision
28 and had not “identified any errors in any decision rendered by the Administrative Law Judge”). The

1 plaintiff must provide a statement identifying the basis of the plaintiff's disagreement with the Social
2 Security Administration's determination and must make a showing that the plaintiff is entitled to relief.
3 While this showing need not be made in great detail, it must be presented in sufficient detail for the Court
4 to understand the legal and/or factual issues in dispute so that it can meaningfully screen the complaint
5 pursuant to § 1915(e). *Cf. Hoagland*, 2012 WL 2521753, at *4 (the complaint should avoid the advocacy
6 and argumentation of the opening brief to be submitted later, but must specifically set forth the facts
7 showing an entitlement to relief).

8 In this case, Plaintiff has filed a bare-bones complaint. Docket No. 1-1. When the Court denied
9 Plaintiff's original application to proceed *in forma pauperis*, the Court noted that, though it had not yet
10 screened her complaint, a quick look at Plaintiff's complaint indicates that it is deficient. Docket No. 3 at
11 2 n. 1. In seeming response to the Court's order, Plaintiff filed an exhibit to her complaint. Docket No.
12 5. Although not procedurally correct, the Court has screened Plaintiff's exhibit, which consists of
13 documents from the Social Security Administration, including the decision of the Administrative Law
14 Judge ("ALJ") and the notification to Plaintiff describing how she could appeal the decision, as well as
15 some medical records for Plaintiff. *Id.* If Plaintiff chooses to file an amended complaint in accordance with
16 this order, the amended complaint must be complete in and of itself without reference to any other pleading
17 or document.

18 Plaintiff has failed to allege that she exhausted her administrative remedies, that her appeal was
19 timely filed,¹ the nature of her disability, or when she claims she became disabled. Further, the complaint
20 fails to contain a plain, short, and concise statement identifying the nature of Plaintiff's disagreement with
21 the determination made by the Social Security Administration and show that she is entitled to relief.
22 Docket Nos. 1-1, 5. Accordingly, her complaint is clearly insufficient.

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26 ¹Plaintiff appears to submit that, since the ALJ found that she meets the insured status requirements
27 of the Social Security Act through December 31, 2017, her appeal is properly filed. See Docket No. 5 at 1,
28 12. Her insured status, however, is unrelated to either the timeliness of her appeal or the question of whether
she exhausted her administrative remedies.

III. Conclusion

Based on the foregoing, IT IS ORDERED that:

1. Plaintiff's request to proceed *in forma pauperis* is **GRANTED** with the caveat that the fees shall be paid if recovery is made. At this time, Plaintiff shall not be required to pre-pay the filing fee of four hundred dollars (\$400.00).
2. Plaintiff is permitted to maintain the action to conclusion without the necessity of prepayment of any additional fees or costs or the giving of a security therefor. The Order granting leave to proceed *in forma pauperis* shall not extend to the issuance of subpoenas at government expense.
3. The Clerk of Court shall file the Complaint.
4. The Complaint is **DISMISSED** with leave to amend. Plaintiff will have until **November 6, 2017**, to file an Amended Complaint, if Plaintiff believes she can correct the noted deficiencies. If Plaintiff chooses to amend the complaint, Plaintiff is informed that the Court cannot refer to a prior pleading (i.e., the original Complaint or Plaintiff's exhibit) in order to make the Amended Complaint complete. This is because, as a general rule, an Amended Complaint supersedes the original Complaint. *See Loux v. Rhay*, 375 F.2d 55, 57 (9th Cir. 1967). Local Rule 15-1 requires that an Amended Complaint be complete in itself without reference to any prior pleading. Once a plaintiff files an Amended Complaint, the original Complaint no longer serves any function in the case. Therefore, in an Amended Complaint, as in an original Complaint, each claim and the involvement of each defendant must be sufficiently alleged. Failure to comply with this Order will result in the recommended dismissal of this case, without prejudice.

Dated: October 6, 2017.

NANCY J. KOPPE
UNITED STATES MAGISTRATE JUDGE